Resource ID#: 4542

Environmental/Occupational Safety and Health

# Migrant Health Issues

Environmental / Occupational Safety and Health by Alice Larson, Ph.D. Larson Assistance Services Vashon Island, Washington



Monograph no. 2

## ENVIRONMENTAL / OCCUPATIONAL SAFETY AND HEALTH

ΒY

## ALICE LARSON, Ph.D. LARSON ASSISTANCE SERVICES VASHON ISLAND, WASHINGTON

any injuries and illness associated with employment in agriculture have been documented through the years (Wilk, 1986; Villarejo and Baron, 1999; Von Essen and McCurdy, 1998). Those employed in this occupation are at much greater risk of death than workers in every industry except construction. Agricultural crop and livestock production, combined with agricultural services, accounted for 13% of all occupational deaths from 1994-99, while only covering 2% of overall employment (Bureau of Labor Statistics [BLS], 2000).

Risks occur through work-related conditions, use of equipment and chemical exposure. The results can be seen in illness-related acute and chronic conditions, in severe disabilities, and in fatalities. Workers, their families, and particularly their children can be affected both at the work site and from contamination brought home.

The National Institute of Occupational Safety and Health (NIOSH) convened a panel of experts in 1995 to set occupational health priorities for agricultural workers (National Institute of Occupational Safety and Health [NIOSH], 1995). The following areas emerged as concerns:

#### Ergonomic conditions/musculoskeletal injuries

The heavy lifting, awkward body posturing, twisting and repetitive tasks of agricultural work lend themselves to the development of musculoskeletal injuries that can present acute problems and long-term disabilities for farmworkers. Contributing factors include poorly designed tools, lack of training, and long work hours. Most studies asking farmworkers about their health uncover a high level of backaches and other chronic conditions that cause lost work days, constant pain and difficulty moving (Villarejo et al., 2000; Strong and Maralani, 1998; Estill and Tanka, 1998; Palmer, 1996; Mines, Mullenax, and Saca, 2001).

(Back and neck pain were the most common types of chronic pain workers experienced. Over 40% of these workers left or changed jobs because of the pain they experienced.)

### **Traumatic injuries**

Falls, cuts, amputations, and other injuries are commonplace in agricultural production (BLS, 2000; McDermott and Lee 1990; Schenker, Lopez, and Wintermute, 1995; Myers, 1997; Studeland, Mickel, Cleveland, et al., 1995; Mines et al., 2001). Individuals working full days under stressful conditions are more prone to accidents. When injuries occur, they can be severe. Examples include crushing from farm equipment, accidental slicing with hand labor tools, and falling from ladders. Farmworkers have little training in accident prevention. The prevalence of children in the field — either because no alternative care sites are available or because they are themselves involved in agricultural tasks — can also lead to fatal or life-altering accidents (Wilk, 1993). Transportation to and from work sites

have documented the prevalence of eye complaints and eye-related visits to health facilities (Villarejo et al., 2000; Myers, 1997; Hall, Cartwright, & Hunter, 2000; Centers for Disease Control and Prevention, 1995; Mines et al., 2001). Similar to dermatitis causing agents, farmworkers are exposed to potential eye irritants as they work including dust, pollen and chemicals. Untreated chronic eye problems can lead to serious damage (NIOSH, 1995); tree branches and accidents with agricultural tools can cause abrasions. Most Migrant Health Centers do not have an ophthalmologist on staff, and therefore may face difficulty offering comprehensive treatment.

(Itchy eyes were the most common complaint among pesticide sprayers as well as nonsprayers.)

# Pesticide Exposure

Farmworker exposure to pesticides and the potential for health-related effects are probably the most documented and researched area within agricultural occupational health; yet, so many related hazards remain unknown and research left undone. The use of agricultural chemicals and required employee training are highly regulated covering all aspects of protection and education; yet so much remains unenforced and workers continue to be employed in hazardous situations. Even the extent to which these issues pose a problem is unclear due to underreporting and lack of clinician training.

It seems every review of occupational health issues in agriculture lists pesticide exposure as a potential hazard (Wilk, 1986; Villarejo et al., 1999; Von Essen et al., 1998). The Environmental Protection Agency (EPA) regulates the use of such chemicals and has laid out strict guidance for their development, sale, hazard classification and use. The potential for acute poisoning is well documented based on lethal effects on test animals, and research has shown the results of exposure to workers in the manufacturing process and to applicators for individual chemicals. The effects of long-term exposure are less well documented, although some pesticides are clearly carcinogenic (Purschwitz and Field, 1990).

Almost all research on pesticides used in agriculture tracks a single chemical. What is not known and continues to lack research is the effect of continuous exposure to a variety of pesticides. Additionally, little research has been done on the interaction of one pesticide on another, or on the adherents used within the pesticide formulation, many of which themselves may be hazardous (Simcox et al., 1999; Shaver and Tong, 1991; Moses, 1989). It is these topics that are the most relevant to farmworkers, as they are exposed to not a single pesticide but to multiple pesticides of various classifications, and to a variety of doses over an extended period of time. Pesticide-related research in this area is very difficult, as cause and effect are rarely clear, leaving conclusions of any sort muddy (Mobed, Gold, and Schenker, 1992).

The EPA and the Occupational Safety and Health Administration (OSHA) regulate pesticide production and application, and both agencies require that workers be given pesticide related information (U.S. Department of Labor, Occupational Safety and Health Administration, 1987) and receive comprehensive training, particularly for those involved in pesticide handling (Environmental Protection Agency [EPA], 1988). A recent study found that, despite improvements in training and certification of workers following the Worker Protection Standard, a significant number has not received training (Mines et al., 2001). Several studies have determined these laws are not enforced; workers are not receiving required training or are subject to ineffective educational techniques (Larson, 2000; Perry and DiFonzo, 1998; Arcury et al., 1999; Columbia Legal Services, 1998; Davis and Schleifer, 1998). The result is that agricultural workers are often ill

educators seems to be particularly effective in providing this safety-related information to farm-workers.

States are beginning to recognize the need for bilingual/bicultural investigators for gathering information about suspected pesticide-related incidents. These individuals are better able to talk directly to farmworkers and are more adept at winning the trust needed to obtain the information necessary to conduct a thorough investigation.

One of the most interesting and potentially farreaching cooperative efforts recently undertaken to address some of the fundamental problems associated with helping farmworkers avoid potential problems and treat actual pesticide exposure is the development of "Pesticides and National Strategies for Health Care Providers." This effort of the EPA, the Health Resources and Services Administration, the U.S. Department of Labor, and the U.S. Department of Agriculture is based on the idea all health providers should "possess a basic knowledge of health effects related to pesticide exposures and an ability to take action to ameliorate such effects through clinical and preventive activities" (EPA, 2000). The implementation plan looks at three specific targets: educational settings, practice settings, and resources

and tools. It establishes strategies for each area. The document emphasizes that activities are needed at every level of health provider interaction and must involve a variety of agents using broad implementation approaches. Only in this way can long-term results be accomplished.

The draft plan of this document will become final in 2001 and be introduced to a wide range of stakeholders to secure their endorsement. Funding will then be sought for implementation of various components and training begun for health professionals and students.

Produced for the National Advisory Council on Migrant Health by the National Center For Farmworker Health, Inc., Buda, TX, October 2001.

Copies may be obtained through the following sources

National Center for Farmworker Health, Inc., Buda TX Phone: (512) 312-2700 http://www.ncfh.org

Migrant Health Branch, Bethesada, MD Bureau of Primary Health Care Phone: (301) 594-4300 http://bphc.hrsa.gov/migrant/ Perry, S., and DiFonzo, C. (1998). The Worker Pesticide Knowledge Survey: Measuring Success of Worker Protection Standard Pesticide Safety Training. Lansing, MI: Michigan Department of Agriculture.

Pesticide Analytical and Response Center. (1999). 1996 Annual Report. Portland OR: Author.

Pesticide Incident Reporting and Tracking Review Panel. (2000). Report on 1999 Incident Data. Olympia, WA: Washington State Department of Health, Environmental Health Programs.

Purschwitz, M. A., and Field, W. E. (1990). Scope and magnitude of injuries in the agricultural workplace. *American Journal of Industrial Medicine* 18: 179-192.

Quandt, S. A., Arcury, T. A., Preisser, J. S., Norton, D., and Austin, C. (2000). Migrant farmworkers and green tobacco sickness: new issues for an understudied disease. *American Journal of Industrial Medicine* 37: 307-315.

Schenker, M. B., Ferguson, T., and Gamsky, T. (1991). Respiratory risks associated with agriculture. Occupational Medicine 6: 415-428.

Schenker, M. B., Lopez, R., and Wintermute, G. (1995). Farm-related fatalities among children in California. 1980 to 1989. American Journal of Public Health 85: 89-92.

 Schnitzer, P. G., and Shannon, J. (1999). Development of a surveillance program for occupational pesticide poisoning: lessons learned and future directions.
Public Health Report 114: 242-248. Washington, DC: U.S. Department of Health and Human Services.

Shaver, C.S., and Tong, T. (1991). Chemical hazards to agricultural workers. State of the art review. *Occupational Medicine* 6: 391-413.

Sherman, J., Villarejo, D., Garcia, A., et al. (1997). Finding Invisible Farm Workers: the Parlier Survey. Davis, CA: California Institute for Rural Studies.

Simcox, N.J., Camp, J., Kalman, D., Stebbins, A., Bellamy, G., Lee, I. C., and Fenske, R. (1999) Farmworker exposure to organophosphorus pesticide residues during apple thinning in central Washington state. *American Industrial Hygiene Association Journal* 60: 752-761.

Strong, M.F., and Maralani, V.J. (1998). Farmworkers and Disability: Results of a National Survey. Berkeley, CA: Berkeley Planning Associates.

Stueland, D., Mickel, S. H., Cleveland, D., et al. (1995). The relationship of farm residency status to demographic and service characteristics of agricultural injury victims in central Wisconsin. *Journal of Rural Health* 11: 98-105.

- U.S. Department of Labor, OSHA. (1987). Hazard Communication: Final Rule. 29 CFR parts 1910, 1915, 1917, 1918, 1926 and 1928. Washington, DC.
- Villarejo, D., and Baron, S. L. (1999). The Occupational Health Status of Hired Farm Workers. State of the art reviews. *Occupational Medicine* 14 (3): 613-635.

Villarejo, D., Lighthall, D., Williams, D., Souter, A., Mines, R., Bade, B., Samuels, S., and McCurdy, S. (2000). Suffering in Silence: a Report on the Health of California's Agricultural Workers. Woodland Hills, CA: The California Endowment.

Von Essen, S. (1993). Bronchitis in agricultural workers. Semin Respiratory Medicine 14: 60-69.

Von Essen, S. G., McCurdy, S. A. (1998). Health and safety risks in production agriculture. *Western Journal of Medicine* 169: 214-220.

Weinger, M., and Lyons, M. (1992). Problem-solving in the fields: an action-oriented approach to farmworker education about pesticides. *American Journal of Industrial Medicine* 22: 677-690.

Wilk, V. A. (1986). The Occupational Health of Migrant and Seasonal Farmworkers in the United States. Washington, DC: Farmworker Justice Fund, Inc.

Wilk, V. A. (1993). Health hazards to children in agriculture. *American Journal of Industrial Medicine* 24: 283-290.

Zahm, S. H., and Blair, A. (1993). Cancer among migrant and seasonal farmworkers: An epidemiologic review and research agenda. *American Journal of Industrial Medicine* 24: 753-766.