

Health Care Insurance for Migrant Children in Florida:

An Analysis of the Farmworker Health Services, Inc.

CHIPER Project

Provided to Farmworker Health Services, Inc.

by The Migrant Clinicians Network, Inc.

November 1999

### **ACKNOWLEDGEMENTS**

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### I. Introduction

Farmworker Health Services, Inc. (FHS), an organization which provides temporary clinicians to areas on the East Coast with an increased farmworker population, created the CHIPER Project—the Child Health Insurance Program Education & Registration, an outreach project to increase enrollment of children in the migrant and seasonal farmworker population in six counties in the State of Florida into children's health care insurance. The purpose of this outreach project was to increase the enrollment of migrant farmworker children in Florida's KidCare program by 4,500 kids. The State of Florida developed a successful program enrolling uninsured children into a state-sponsored health insurance plan. As Florida expanded health insurance in 1998, FHS wanted to insure that children in the migrant and seasonal farmworker community would take advantage of this program.

While FHS was unable to enroll 4,500 children through its outreach efforts, it was still able to identify 1,274 migrant farmworker children, about half of whom were not insured—a rate that stands out because most data on the percentage of insured children in migrant and seasonal farmworker families is much lower than fifty percent. Unfortunately, limitations of the data gathered do not give sufficient background on these cases and, subsequently, do not allow questions such as: how long these children have been enrolled in either Medicaid or the KidCare program, how often they take advantage of the benefits of these programs, whether they have they been able to access health care through their existing insurance plan, and whether their health status has improved, to be answered.

A very real benefit of direct outreach efforts was that workers were able to help many of the families begin the application process for the KidCare program. However, even with direct contact, the outreach workers were still unable to convince many of the eligible families to apply for the KidCare program. Thus, it is important for the State of Florida to provide direct outreach and public education materials—specific to the migrant and seasonal community—that clarify any doubts they might have regarding eligibility and enrollment in the KidCare program, and that simplify the process for them.

### II. Background

### A. Children's Health Insurance in Florida

In an effort to increase the number of children with health insurance coverage,

Congress appropriated approximately \$48 billion for a period of ten years through the

Balanced Budget Act of 1997, under Title XXI of the Social Security Act. The enactment
of the State Children's Health Insurance Program (CHIP) is intended to improve access to
coverage for uninsured children from low-income families through: an expansion of
Medicaid, the development of a state-designed program, or some combination of the two.
Florida opted for the combination plan, receiving approval from the Health Care Finance
Administration (HCFA) to create KidCare--an umbrella program that combined an
expansion to Medicaid with three other programs. In this way, the State of Florida
insured that most uninsured children, even those whose families are eligible for Medicaid,
could qualify for coverage under Florida's KidCare program.

### B. <u>Dynamics of the uninsured population</u>

The State of Florida, ranked fourth in the country in population growth, has a large number of uninsured children, with 23 percent (%) of the state's children under age 19 being uninsured. Florida estimates that 42 percent of its uninsured children live in the southern part of the state, 36 percent live in Central Florida and the remaining 22 percent live in North Florida. Of these uninsured children, the Governor's Office reported in 1998 to the Health Care Finance Administration that white children constitute the largest group of uninsured children at 77 percent, 19.3 percent of African-Americans are the next largest uninsured group, Asian and Pacific Islanders make up about 3.6 percent, and about 0.1 percent of the uninsured children in Florida are Native American. Absent from this breakdown is the Hispanic population of Florida—the Urban Institute estimates that in 1996, the Hispanic population constituted about 16.5 percent of the population while immigrants (some of whom are Haitian and speak Creole) made up about 10 percent of the total state population.

Florida also attracts a migrant and seasonal farmworker population. While it is difficult to get an accurate count of the total number of migrant and seasonal farmworkers, the Department of Health and Human Services estimates that there are three to five million migrant and seasonal farmworkers in the country every year.<sup>5</sup> This population is

State of Florida, Florida KidCare Program: Amendment to Florida's Title XXI Child Health Insurance, Plan Submitted to the Health Care Finance Administration, hereinafter Amendment (December 1998).
Id.

<sup>&</sup>lt;sup>3</sup> <u>Id</u>.

<sup>&</sup>lt;sup>4</sup> Pamela A. Holcomb et al., The Urban Institute, *Income Support and Social Services for Low-Income People in Florida*: Assessing the New Federalism (1998).

U.S. Department of Health and Human Services, Migrant Health Program, The Children's Health Initiative and Migrant and Seasonal Farmworker Children: the current situation and the available opportunities (1997)[hereinafter DHHS].

quite young; two-thirds of it being under thirty-five.<sup>6</sup> In fact, government figures estimate migrant and seasonal farmworker children at about 1 million.<sup>7</sup> Many migrant farmworkers travel with their children whenever they move from region to region to do farmwork. Additionally, an estimated 36,000 children engage in farmwork.<sup>8</sup> Findings by the U.S. Department of Labor's National Agricultural Workers Survey point out that the proportion of farmworkers younger than seventeen (17) reached 8% in 1995, double the figure from 1989.<sup>9</sup> The overall health status of these children is worse than that of non-migrants.<sup>10</sup>

Migrant farmworkers usually have their permanent residence, or homebase, in the South: primarily California, Texas, Florida, Mexico, and Puerto Rico. There are three types of migration for migrant and seasonal farmworkers: (1) restricted circuit, (2) point-to-point, and (3) nomadic. These types of migration are illustrated in the following map.

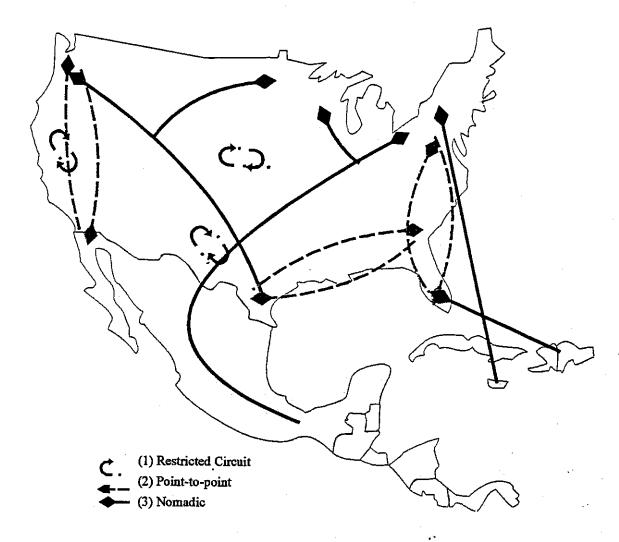
<sup>&</sup>lt;sup>6</sup> U.S. Department of Labor, National Agricultural Workers Survey, A Profile of U.S. Farmworkers (1996)[hereinafter NAWS].

DHHS, supra note 5.

<sup>&</sup>lt;sup>8</sup> NAWS, supra note 6.

<sup>^ &</sup>lt;u>Id</u>.

<sup>&</sup>lt;sup>10</sup> DHHS, supra note 5, citing Dever, GEA. Migrant Health Status: Profile of a population with complex health problems. Migrant Clinicians Network, Monograph Series. (1991).



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As illustrated in the map above, in a restricted circuit, migrant workers travel throughout a season within a relatively small geographic area, have a greater understanding of service networkers and work opportunities. In a point-to-point migration route, the people travel to a single place often over a considerable distance and return to the point of origin during the course of a season. The third type of migration pattern is nomadic where the people will travel away from home for a period of years working from farm to farm and crop to crop. This group is characterized by lesser familiarity with service networkers and social support. Some of these people may

eventually settle out in an area to which they have migrated, while others eventually return to their homebase. Patterns of migration are also important because of the migrant and seasonal farmworker families regular interstate and intrastate mobility in pursuit of the new crops ready for labor.

This discussion of the migrant and seasonal farmworker population in Florida is necessary because the CHIPER project focused its outreach exclusively on this population. Further, as explained earlier, it is believed that 72.8% of migrant children are completely without health insurance. Most of these kids are currently eligible for Florida's KidCare program, primarily through Medicaid, since the average income nationally for migrant families is estimated at \$7,500.11

### C. Characteristics of Florida's KidCare Program

The State of Florida preceded the federal government and the rest of the states in their efforts to provide health coverage for uninsured children. In 1990, the Florida state legislature established the Florida Healthy Kids Corporation to provide comprehensive health care coverage to more than 20,000 children in 11 school districts across the state. Florida Healthy Kids uses school districts to define its client base and the income criteria of the National School Lunch program to set sliding premium rates. This program received an award in 1996 from the Ford Foundation and the John F. Kennedy School of Government at Harvard for innovations in American government. When Congress enacted the Children's Health Insurance legislation under Title XXI of the Social Security Act, making federal matching funds available to the states to provide Health insurance

<sup>11</sup> NAWS, supra note 6.

coverage for uninsured children, the State of Florida chose to do a combination plan, expanding Medicaid and creating Florida's KidCare Program.

Florida KidCare is the umbrella Child Health Insurance Program expected to provide coverage for over 500,000 uninsured children in Florida, combining 5 different health insurance programs. These programs are:

- Medicaid for families whose monthly income is within certain limits. There is no limit on the number of children that can enter the program. Monthly income limits are:
  - 1. children birth through age 1, up to 185 % of the federal poverty level. 12
  - 2. children ages 1 through 5, up to 133% of the federal poverty level.
  - 3. children ages 6 through 19, up to 100% of the federal poverty level.
- MediKids for children who are not Medicaid eligible, ages 0 through 5 years old, up to 200% of the federal poverty level. MediKids is not an entitlement program but it requires no co-pay.
- ◆ Florida Healthy Kids--a public/private partnership, providing comprehensive health insurance for the school age population (ages 5 to 19 years old, and their younger siblings). Families with incomes above the income limits may buy into the program if Healthy Kids is available in their county.

<sup>&</sup>lt;sup>12</sup> See 1999 poverty guidelines in appendix. Taken from: 64 (52) Federal Register 13428-13430 (March 18, 1999).

- Children's Medical Services Network (CMS) Network for children with special health care needs (such as Spina Bifida, Leukemia, and Diabetes).
  There are no co-payments; a monthly payment, typically \$15, may be required.
  Eligible children are ages 0 through 19, with a family income of up to 200% of the federal poverty level.
- Employer-sponsored dependent coverage (pending approval from the Health Care Financing Administration).

The following chart illustrates some of the common elements of this program.

|                           | MEDICAID                         | MEDIKIDS         | HEALTHY<br>KIDS                  | CMS                              |
|---------------------------|----------------------------------|------------------|----------------------------------|----------------------------------|
| ENTITLEMENT<br>PROGRAM    | YES                              | NO               | NO                               | NO                               |
| CO-PAY                    | NO                               | NO               | YES                              | YES                              |
| MONTHLY<br>PREMIUM        | NONE                             | Average \$15     | Average \$15                     | Average \$15                     |
| CONTINUOUS<br>ELIGIBILITY | 12-month, birth<br>through age 5 | 6-month, birth   | 6 month, birth<br>through age 19 | 6 month, birth<br>through age 19 |
| APPLICATION13             | Same application                 | same application | same application                 | same application                 |

Eligibility to Florida's KidCare program is based on income. Other children who do not qualify are: 1) children of career state employees; 2) children in certain public institutions such as mental health institutions or juvenile detention centers, 3) children

<sup>13</sup> See English application in appendix.

already covered under a qualified health insurance program; and children considered unqualified aliens under the immigration and public welfare changes to the law since 1996.

Open enrollment is used so that eligible families may apply to Florida KidCare.

Children can only enroll during open enrollment periods. Applications received outside of that period are processed during the following enrollment period. Initially, Florida's period of open enrollment was more extensive; however, the state was so successful with doing outreach to the general population that it was overwhelmed with the number of applications and it was forced to set up a shorter open enrollment period. There are special 30-day open enrollment periods available for newborns, newly adopted children in transition off of Medicaid, and children who are moving from one county to another and are income/age eligible.

### III. The CHIPER Project

### A. Project Design

Farmworker Health Services, set up the CHIPER project, an outreach program which took place from January - May, 1999, to increase the number of children in migrant and seasonal farmworker families with health care insurance in Florida. This outreach effort was entirely separate from Florida's outreach efforts by the Department of Health.<sup>14</sup>

### Goals of the Project

<sup>&</sup>lt;sup>14</sup> According to the Institute for Child Health Policy, Florida's extensive outreach strategy included a series of state and regional efforts to inform families about the program and extensive television and radio marketing in English and in Spanish, see Institute for Child Health Policy, Under Contract to the Agency for Health Care Administration, <a href="Personner: Preliminary Report - Florida KidCare">Preliminary Report - Florida KidCare</a> (March 1999).

The stated goals of the project were: (1) to identify the health care insurance needs of the children of migrant and seasonal farmworkers, (2) to identify children who qualify for KidCare but were not yet participating in the program, (3) to enroll children who were eligible, and (4) to identify—and consequently, eliminate—any barriers to enrollment in the application process. More specifically, Farmworker Health Services set out to enroll 4,500 migrant children in KidCare plans.

### Outreach Workers

FHS began this project by recruiting seven outreach workers—an additional outreach worker was hired in mid-season--including a nurse practitioner, Ms. Tina Prince, to supervise the project. While the interviewers had a diverse background, all of them were familiar with migrant and seasonal farmworkers either because they themselves had personal experience working as farmworkers, their families worked as farmworkers, and/or they had worked with migrant and seasonal farmworkers through their previous work in social work or migrant health. All of the interviewers spoke both English and Spanish; two of them spoke Creole.

### Location of Outreach

The seven outreach workers focused on six (6) counties across the state. These counties are: Collier, Manitee, St. Lucie, Putnam, Dade, and Polk, and were selected because they regularly attract migrant and seasonal farmworker families to work. The following are the number of migrant and seasonal farmworkers and their children

participating in the Migrant Education Program and the WIC program in each of the six counties. 16

Migrant and Seasonal Population in Six Selected Counties Based on Participation in Migrant Education and the WIC program

| COUNTY    | Migrant Education | WIC  | Total<br>children | Single<br>Male<br>Migrants | Total Family Members and Single Males | Seasonal<br>workers | TOTAL Migrant and Seasonal Workers |
|-----------|-------------------|------|-------------------|----------------------------|---------------------------------------|---------------------|------------------------------------|
| Collier   | 6755              | 1685 | 8440              | 3069                       | 15345                                 | 7808                | 23153                              |
| Manitee   | 2676              | 332  | 3008              | 1094                       | 5469                                  | 5740                | 11209                              |
| St. Lucie | 3043              | 113  | 3156              | 1148                       | 5738                                  | 10403               | 16141                              |
| Putnam    | 578               | 64   | 642               | 233                        | 1167                                  | 2036                | 3203                               |
| Dade      | 3270              | 418  | 3688              | 1341                       | 6705                                  | 9949                | 16654                              |
| Poľk .    | 3376              | 636  | 4012              | 1459                       | 7295                                  | 11871               | 19166                              |

### Period of Outreach

The period selected for this project--January - April, 1999—is based on the period of open enrollment. The actual period of enrollment for Florida's KidCare program is from November to April. Farmworker Health Services was interested in beginning this project in November, 1998 but was limited by funding. Thus, the project centered on the open enrollment at the beginning of 1999.

<sup>15</sup> See appendix to review the location of these counties in the state.

<sup>16</sup> See appendix to review the figures for all the counties in the State of Florida.

### **Training**

Before the outreach work began, the seven outreach workers went through a basic two-day training which included information on sensitivity to migrant and seasonal farmworker culture, information about Florida's KidCare program and application, and information on how to fill out the application itself. The training was conducted by Farmworker Health Services. A representative from Florida's Department of Health demonstrated the use of the application form for the KidCare program.<sup>17</sup>

### Type of Outreach

The outreach workers focused their work entirely on the areas known as migrant camps within the selected counties. They visited the homes within each of the camps to talk to the families about children's health care insurance in the state. Outreach workers used two forms, in addition to the application form for the KidCare program. 18

Once workers met with a family and identified children in that family, they used the first form to determine whether the children were eligible for Medicaid or any of the other programs under KidCare. The form simply lists the child's name, the child's address, the child's date of birth, the child's social security number, the child's parents, and a code selected from a number of codes given at the bottom of the form—ranging from whether the child was eligible for a specific program to whether the family refused an application. Once the workers identified a child eligible under KidCare, they helped the family fill out the application for enrollment. The second form was a weekly report given to the project's supervisor on the total number of children identified. Once the families were

identified--and helped to enroll their children, in many of the cases, there was no additional follow-up by the workers.

### B. Methodology

To analyze the data collected by the outreach workers, each form submitted by the outreach workers to their supervisor was reviewed. These forms included the weekly report and the daily tracking of children identified, both of which can be reviewed in the Appendix. In order to do the kind of data analysis necessary, SPSS, a statistics program that allows for multi-variable analysis was used. A database in SPSS captured all of the data directly from the daily tracking form. An analysis of all the data elements yielded the figures and graphs used in this report.

### C. Limitations of the Data

While it is possible to gather important conclusions from the data collected by the outreach workers, there were serious limitations that must be mentioned. The biggest limitation of this data is that the CHIPER Project was not set up as a research project but rather as an opportunity to enroll eligible migrant children into Florida's KidCare program. This limitation was reflected in the record-keeping by the outreach workers. During a review of each form filed by the outreach workers, and during data entry, it was apparent that there was no consistency in the way in which the workers kept track of the migrant children they identified. While the tracking form provided by FHS [See Appendix] had a number of codes which were to be used by the outreach workers to identify the children in terms of eligibility, type of insurance plan, and whether an application was completed or

<sup>&</sup>lt;sup>17</sup> See appendix to review application form.

refused by the family, these codes were not always used by the workers. In some cases, more than one child was included in one line without further commentary or differentiation, while in other cases there was not enough information to determine whether the parents had refused to provide the missing information, or what the cause of the incomplete data was. During data entry, some assumptions were made because some data elements were unclear.

The second limitation was inter-recorder reliability. There was an apparent lack of understanding of the different plans under KidCare by all the outreach workers. Based on their record-keeping and notes, some of the workers had a better grasp of the different programs under KidCare than others. Thus, there were varying degrees of tracking of all the children identified. These gaps in the data are crucial not only for the information that they provide but more importantly for the questions that they identify. Has the State of Florida surpassed all the other states in the country in insuring migrant children? Is KidCare changing the face of migrant health? Has the increase of enrollment of migrant and seasonal children improved their health.

The result of these limitations is that while there were important findings made about the insurance status of migrant farmworker children in the State of Florida, these findings are not absolute. There is insufficient information in the data collected to give a clear and exact picture of the degree to which migrant children are insured and how their health status has been impacted. A non-research oriented project, like CHIPER, is valuable because it offers a picture of the availability and use of health care insurance for children in the migrant and seasonal farmworker community, however; that picture would

<sup>18</sup> See appendix to review forms used.

be clearer and its overall impact greater had there been more consistency to the data collected by outreach workers and had there been better tracking of the children identified.

### D. Data Results

The outreach workers visited a total number of eight hundred and twenty-eight (828) migrant families during the months of January through May, 99 in the six (6) selected counties. A total number of 1,274 children were identified. [See Figure I]. Of these, FHS found that 1033 children, or 81.1% of the total number of children identified, were possible candidates for enrollment in Florida's KidCare program because they could immediately provide a social security number. Outreach workers also identified 151 children who were undocumented and ineligible, representing 11.9% of all children identified. There is incomplete data in the forms regarding the documentation status of 90 of the children. It is therefore difficult to conclude much about these 90 children as to whether they were already insured, or were eligible for enrollment, or wanted to apply for KidCare.

Figure I

Documentation Status

|         |                | Frequency | Percent | Valid<br>Percent | Cumulative<br>Percent |
|---------|----------------|-----------|---------|------------------|-----------------------|
| Valid   | Undocumented   | 151       | 11.9    | 12.8             | 12.8                  |
|         | Documented     | 1033      | 81.1    | 87.2             | 100.0                 |
|         | Total          | 1184      | 92.9    | 100.0            | ,                     |
| Missing | System Missing | 90        | 7.1     |                  |                       |
|         | Total          | 90        | 7.1     |                  |                       |
| Total   |                | 1274      | 100.0   |                  |                       |

Outreach workers helped the families to complete an application for KidCare for 242 of the children. [See Figure II] At the time of their visit to the migrant camps, the outreach workers found that 448 of those children, or 35.2% of the total children identified, were already insured. Further, an additional 185 children, or 14.5%, had already applied for KidCare and their applications were pending. Of the remainder, 151 children were not eligible for KidCare. The families of 64 of the children were undecided about applying for the KidCare program while the families of 85 of the children simply refused an application, or refused information about KidCare. There were 99 additional children for whom there is no indication of place in the application process or what their status might be.

Figure II

### **Application Status**

|       |                       | Frequency | Percent | Valid<br>Percent | Cumulative<br>Percent |
|-------|-----------------------|-----------|---------|------------------|-----------------------|
| Valid | Refused application   | 85        | 6.7     | 6.7              | · 6.7                 |
|       | Application completed | 242       | 19.0    | 19.0             | 25.7                  |
|       | Application pending   | 185       | 14.5    | 14.5             | 40:2                  |
|       | Unknown               | 96        | 7.5     | 7.5              | 47.7                  |
|       | Insured               | 451       | 35.4    | 35.4             | 83.1                  |
|       | Not Eligible          | 151       | 11.9    | 11.9             | 95.0                  |
|       | Undecided             | 64        | 5.0     | 5.0              | 100.0                 |
|       | Total                 | 1274      | 100.0   | 100.0            |                       |
| Total |                       | 1274      | 100.0   |                  |                       |

Figure III takes the numbers a step further in that it actually establishes that 1,025 children, out of the 1,033 children identified, were eligible for enrollment, based on their ability to demonstrate having a social security number and based on their family's income,

for the KidCare program. What this means is that upon closer inspection, the 9 remaining children must not have been eligible for Florida's KidCare program, possibly because of income although the data is unclear as to what the reason might be.

Figure III

Eligible for KidCare?

|         |                   | Frequency | Percent | Valid<br>Percent | Cumulative<br>Percent |
|---------|-------------------|-----------|---------|------------------|-----------------------|
| Valid   | no                | 167       | 13.1    | 14.0             | 14.0                  |
| 1       | yes               | 1025      | 80.5    | 86.0             | 100.0                 |
|         | Total             | 1192      | 93.6    | 100.0            | Į                     |
| Missing | System<br>Missing | 82        | 6.4     |                  |                       |
|         | Total             | 82        | 6.4     |                  |                       |
| Totai   |                   | 1274      | 100.0   |                  |                       |

In looking at the insured children against their application status, we find that a total number of 375 children were already in the Medicaid system. [See Figure IV]. Out of these children, 364 were already covered under Medicaid while the remaining 11 children were somewhere in the application process. There were 80 children eligible for Healthy Kids--with 28 of these children already covered under it, 22 had completed an application, 12 had an application pending, and the families of the remaining 20 children either refused an application or were undecided as to whether to apply for it. Twelve (12) children were eligible for private insurance, with 3 of them having a pending application, while 29 children were insured under an undetermined plan, different from Florida's KidCare. However, there were also 708 children who were not yet insured. Out of these uninsured children, it was evident that 151 children were not eligible for KidCare. But outreach workers helped to complete an application for 211 more children while 152

children had their application pending. The families of sixty-two (62) of the children refused an application. Finally, there is not enough information on 80 of the children to get an understanding as to where in the application process they might be.

Figure IV

Insurance Status of those in the Application Process

|          |                  |                     |                       | Appli               | cation Statu | s       |                 |           |       |
|----------|------------------|---------------------|-----------------------|---------------------|--------------|---------|-----------------|-----------|-------|
|          |                  | Refused application | Application completed | Application pending | Unknown      | Insured | Not<br>Eligible | Undecided | Total |
| Insured? | Not<br>insured   | 62                  | 211                   | 152                 | 81           |         | 151             | 52        | 709   |
|          | Medicaid         | 3                   | 6                     | 2                   |              | 367     |                 |           | 378   |
|          | Medi Kids        |                     | 3                     |                     | ·            | 5       |                 |           | 8     |
|          | CMS              |                     |                       |                     |              | 13      |                 |           | 13    |
|          | Healthly<br>Kids | 6                   | 22 .                  | 12                  |              | 28      | •               | 12        | 80    |
|          | Private -        |                     |                       | 3                   |              | 9       |                 |           | 12    |
|          | Insured<br>Other |                     |                       |                     | 3            | 29      |                 |           | 32    |
| Total    |                  | 71                  | 242                   | 169                 | 84           | 451     | 151             | 64        | 1232  |

The following four graphs give a breakdown by percentage of the numbers discussed in Figures I - IV by documentation status, determination of eligibility for KidCare, application status, and whether the children identified were insured when the outreach workers met with the families. Generally, what can be seen through the data is that the majority of the migrant children identified by the outreach workers have a legal documentation status--which means that they are eligible for enrollment in Florida's KidCare program; and that approximately 50 percent of the children identified were already insured or had an application pending. Of the remaining half of the migrant

children identified, only 12 percent were found to be ineligible for the KidCare program.

Outreach workers were able to assist the families to file an application for enrollment for 19 percent of the children. The remaining 19 percent is very significant because the families for these children either refused an application, were undecided about applying, or their status is unknown.

Figure V

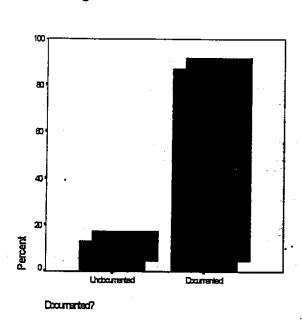


Figure VI

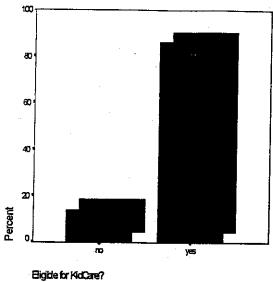
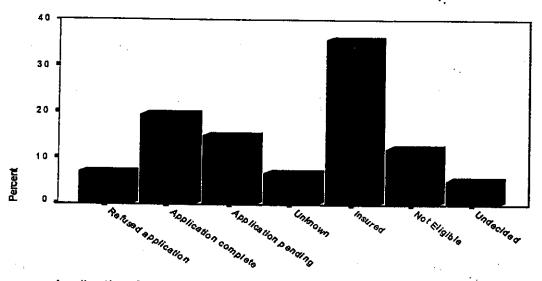
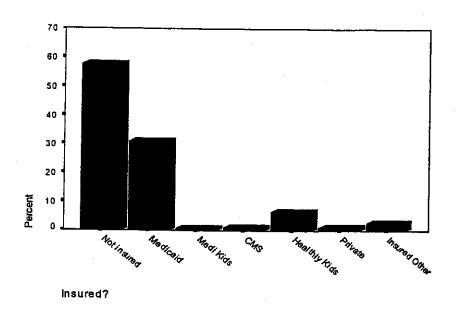


Figure VII



Application Status for Kid Care

Figure VIII



### E. Findings

As is evident from the data, FHS was unable to enroll 4,500 children in the KidCare program. This figure is quite high, considering the number of outreach workers, the number of counties where the project took place, and the limited period of open enrollment. However, FHS was able to identify a total of 1,274 children. Because the migrant and seasonal population is normally difficult to track due to its mobility, it was important that FHS focus its outreach work on six of the counties where migrant families live and work. By identifying 1,274 children whose families live and work, at least part of the year in those counties, FHS was able to add validity to the Migrant Education Program's and the WIC Program's already significant numbers of migrant and seasonal farmworkers and their families in the area.

More important, with the data collected by the outreach workers, FHS was able to break down the number of migrant children identified into those that are insured and those that are not. First, FHS has confirmed that the majority of the migrant children are eligible for children's health insurance, particularly in the form of Medicaid. Further, the outreach workers then were able to enroll 19 percent of those children and to identify an additional 19 percent who need to be reached by Florida's Department of Health and/or KidCare program for possible enrollment. It is important to identify the causes as to why this number of migrant families would refuse information or would want additional time to consider enrolling their children into the KidCare program. The data reported does not provide sufficient information to explain the reasoning by the families.

The State of Florida has managed to create one application for all the programs under KidCare, however, in practice the process of applying for KidCare is still complicated by the 6 to 8 weeks delay in notifying the families that a child is enrolled in the program. For those migrant and seasonal families whose primary residence is Florida, the single open enrollment period is an obstacle for enrolling their children in KidCare because they leave the state for migratory work during the period of open enrollment. For those families migrating only within the State of Florida, KidCare is available to move as they move from county to county, so long as the program they are enrolled in (i.e. MediKids) is available in those counties. The application is available in English and in Spanish but as of the time of this report not yet available in Creole. However, the state does have a toll-free telephone number with operators able to speak to the community in either English, Spanish, or Creole. The application itself still requires the parents' social security number along with the social security numbers of the children. It is assumed,

however, that at least so long as the outreach workers were involved, they were able to assure the parents that only the social security numbers of the children were necessary. Public education regarding this fact is necessary for those migrant families that were not reached by the outreach workers as part of the CHIPER Project. General awareness of the special needs of the migrant and seasonal population, on the part of Florida's KidCare, is important for both its outreach efforts and its further development of the programs available.

### 1999 Poverty Guidelines for the 48 Contiguous State and the District of Columbia

| Size of family unit | Poverty Guideline |
|---------------------|-------------------|
| 1                   | \$ 8,240          |
| 2                   | \$11,060          |
| 3                   | \$13,880          |
| 4                   | \$16,700          |
| 5                   | \$19,520          |
| 5                   | \$22,340          |
| 7                   | \$25,160          |
| 3                   | \$27,980          |

For family units with more than 8 members, add \$3,520 for each additional member.

### about Medicaid Important Information

responsibilities you need to know if your children are eligible for Medicaid: The following is important information about your rights and

my children get health benefits for which they are not have to pay Medicaid back. eligible, I can be lawfully punished for fraud. I may also information that isn't true or if I withhold Information and correct to the best of my knowledge. I realize that if I give The information I give on the application is true and

everything on the application is true as best I know it. I know agencies to get information needed to prove eligibility. that Social Security numbers will be given to other government needed information. I agree, under penalty of perjury, that I agree to let the Department of Children and Families get family situation will be checked, including computer matches. I understand that the information I give about our income and

in our home; where we live or get our mail; our income; or our within 10 days if there are any changes in: the people who live health insurance. I agree to notify the Department of Children and Families

see if my children are eligible for Medicaid on some other the local office of the Department of Children and Families to Medicaid using the Florida KidCare application, I can contact I understand that if my children are not found eligible for

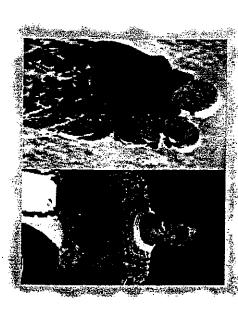
medical information on my children with any insurance anyone who is supposed to pay for that care; and share company to get the medical bills paid. I give permission for Medicald to: collect payments from

color, sex, age, disability, religion, nationality, or political belief. I know that Medicaid cannot discriminate because of race,

of Children and Families worker if I think the decision made on my case is unfair, incorrect, or made too late. I know that I can ask for a Fair Hearing from my Department

> P.O. BOX 980 TALLAHASSEE, FL 32302-0980

## FLORIDA KIDCARE



UNINSURED HEALTH INSURANCE CHILDREN FOR



WWW.FLORIDAKIDCARE.ORG 1-888-540-KIDS

٥

# Good news for Florida's families!

school and play. strong and healthy. Healthy children do their best at have regular check-ups to make sure they are growing before they get sick is very important. Children need to working. Getting health insurance for your children Florida KidCare, even if one or both parents are Your child may be eligible for health insurance through

# What is Florida KidCare?

office will check which program your child may be eligible for: you apply for the insurance, the KidCare four different parts, or programs. When dren from birth through age 18. It includes offers health insurance for uninsured chil-Through Florida KidCare, the State of Florida



MediKids: for children under age 5.

Healthy Kids: for children age 5 through 18, available in most counties.

ongoing medical conditions. birth through 18 who have special health needs or Children's Medical Services Network: for children from

Medicaid: for children from birth through 18.

Note: Eligibility for some KidCare programs is based оп іпсате.



# How do I apply?

basis. If you would like an application, have limited space. Applications are periods with deadlines, and some call 1-888-540-KIDS. accepted on a first-come, first-served Some programs have enrollment and mail it as soon as possible. Florida KidCare application form It's easy. Fill out the simple



child by writing "unborn" in name blocks in Section 2 Note: If you are pregnant, apply now for your unborn of the application.

## month for coverage? How much do I pay each

- There is no charge for Medicaid.
- For other Florida KidCare programs, monthly pay more, we will let you know. income. Most families pay \$15. If you need to premiums depend on your household's size and
- You may have to pay small charges or co-payments for some services.

# What services are covered?

Here are some services Florida KidCare covers:

- doctor visits

check-ups

shots

prescriptions

mental health

hearing

emergencies

surgery

hospital

## the application? What happens after I send in

- Within one week, we will mail a notice that we to process the application. received your application. It will take several weeks
- eligible for Medicaid. If your children are eligible, you will receive more information. We will check to see if your children might be
- If any of your children are eligible for other Florida KidCare programs, we will let you know

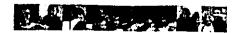
# When does coverage start?

- If your children qualify for Medicaid coverage begins in the month your already received services your children have may also pay for some medical application is received. Medicaid
- Coverage for MediKids, Healthy will not pay for medical services your children and approved. We will let you know when the received before the starting date. insurance begins. These Florida KidCare programs Network begins after the application is processed Kids and Children's Medical Services

## medical care? Where will my children get

able to choose from more than one health plan. services. In some areas of Florida, you may be hospitals, therapists, or health plans to provide All Florida KidCare programs use selected doctors,

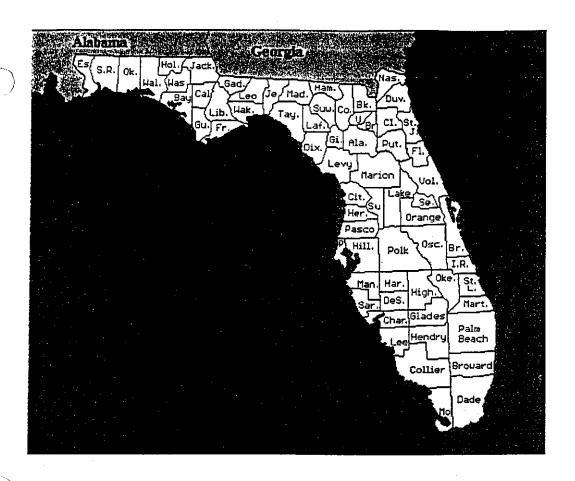
| SECTION 3. ABSENT PARENT INFOR   | MATION                                  |                                 |  |                                      |  |  |                    |  |
|--|---|---------------------------------|--|--------------------------------------|--|--|--------------------|--|
| Please fill out if any children listed in the all if there is more than one absent parent, pl  | oplication<br>ease attac                | have a                          | a parent not livir<br>information on a | ng in the housel                     | nald.<br>of paper.                     |  |                    |  |
| If you do not want to give this information  |   |                                 |  |                                      |  | nformation, it will not                                | affect ye          | pur childŌs elicability                      |
| Absent ParentÖs:   |   |                                 | _                                      | •                                    | -                                      |  | •                  | - mada angionity.                            |
| Name   |   | :                               | Social Security N                      | lumber                               |  | Date of 8  | irth               |  |
| ChildÓs Name:  |   |                                 |  |                                      |  |  | <u>-</u>           |  |
| SECTION 4. HOUSEHOLD INFORMA   | TION                                    | _                               |  |                                      |  |  |                    | _  |
| 1. In the last 30 days: did you move to F  | lorida?                                 | Ш                               | Yes No                                 | did you                              | adapt one of th                        | e children listed above                                | 7                  | Yes No                                       |
| did you lose health insurance for a child  | l listed ab                             | ove?                            | Yes                                    | No If                                | Yes, explain                           | ·  |                    |  |
| 2. If you are applying for an unborn child,  | what is t                               | he due                          | date?                                  |                                      |  |  |                    |  |
| 3. Are you adding a child to an existing Fl  | orida KidO                              | Care ac                         | count?                                 | Yes                                  | ٧a                                     |  |                    |  |
| 4. Number of adults living in your househousehouse   | old:                                    |                                 | Number of                              | f children:                          | Tota                                   | ıl;  |                    |  |
| Answer the following question only if you  | _                                       |                                 | -                                      |                                      | —————————————————————————————————————— |  |                    |  |
| 5. Do your children have any unpaid medi   | cal bilis in                            | om the                          | a past three mor                       | nths? [ Y                            | 'es No                                 |  |                    |  |
| SECTION 5. INCOME WORKSHEET  |   |                                 |  |                                      |  |  |                    |  |
| List all income received by parents and child  | ren listed                              | an thi                          | is application. D                      | o nat list incom                     | e for anyone ou                        | stside of this househol                                | d. Be sur          | e to   |
| show the amount of income before deduction (Write in the monthly amount for each kind  | of incom                                | an ext<br>e.)                   | ra sheet if need                       | ed. If you need                      | help filling this                      | dut, call toll-free 1-88                               | 8-540-K            | IDS.   |
| •  |   |                                 |  |                                      |  |  | •                  |  |
|  |   |                                 | MON                                    | THEY INCOME                          | BEFORE TAX                             | ŒS   |                    |  |
| NAMES  | Mont<br>Income<br>Wor                   | from                            | Monthly<br>Child<br>Support            | Monthly<br>Social<br>Security        | Monthly<br>SSI                         | Monthly workersÖ of pension, retireme unemployment, ot | nt,                | VIONTHLY TOTALS<br>(Add up for<br>each name) |
|  |   |                                 |  |                                      |  | <del> </del>   | +                  |  |
|  |   |                                 |  |                                      |  |  |                    |  |
|  |   |                                 |  | -                                    |  |  |                    |  |
|  |   |                                 |  |                                      |  |  |                    |  |
|  |   |                                 |  |                                      |  |  |                    |  |
|  |   |                                 | •                                      | fotal Monti                          | hly Household I                        | ncome (Add all TOTA                                    | 1 S.}              |  |
| SECTION 6. DAY CARE<br>Below, list the payments made for child care  | (or care f                              | or an a                         | adult with disab                       | ilíties) so that so                  | meane in your                          | household can work,                                    |                    |  |
| Name of Person<br>Who is Working   |   | _                               | Nar                                    | ne of Person<br>In Care              | <del></del>                            | Under age 27   |                    | thly Amount of                               |
| THE IS TOWNING   |   | -                               |  | in care                              |  | Yes/No '   | Cmil               | d Care Payment                               |
|  |   |                                 |  |                                      |  | -  |                    |  |
|  |   |                                 |  |                                      |  |  |                    |  |
| ECTION 7. MONTHLY PREMIUMS There is no monthly cost for Medicaid. There Unless you are applying for Medicaid only, wo overage. If you are denied coverage or are   | re suggest                              | you s                           | end a check or i                       | money order for                      | \$15 with this a                       | ids, and ChildrenÖs N<br>application, to avoid de      | tedical Salaying y | ervices Network.<br>Our childÖs              |
| ECTION 8. CERTIFICATION AND AUT certify that the information provided on this onfidential in accordance with Florida and feligibility and for research. I understand the rovide other information. I have read and understand the provide other information. | application<br>derai law<br>information | on is tr<br>. I aut<br>on I pro | thorize the relea<br>Ovide will be ver | se of personal, I<br>ified, which ma | financial, and m<br>y include compa    | edical information for<br>ster file matching and       | the purp           | ose of determining                           |
| gnature of Parent or Guardian:   |   |                                 |  |                                      | _                                      | eukan program.   |                    |  |
| check or money order for \$15 made payab   | le to Flori                             | da Kid                          | Care is enclosed                       | l: Yes                               | No                                     |  | -                  |  |
| fall to: Florida KidCare, P.O. Box 980, Tall   |   |                                 |  |                                      | ۔ ب                                    |  |                    |  |
| hat language do you prefer to receive mater  |   |                                 | <del></del>                            | ☐ e <sub>n</sub> ,                   | anish                                  | Creale   | ٠.                 |  |
|  | <del></del>                             |                                 |  |                                      | =                                      |  |                    |  |
| here did you hear about Florida KidCare?   | Sche                                    | וטכ                             | Friend/Fr                              | amily [] TV.                         | /Radio                                 | Newspaper F  | ieaith Ca          | re Provider                                  |
| nis application is available on-line at www.fl   | Other<br>oridakidea                     | re.ora                          | <del></del> -                          | <del></del> .                        |  |  |                    | El <b>if</b> eida                            |



FLORIDA KIDGARE: CHILD HEALTH INSURANCE YOU CAN AFFORDI

### Florida KidCare Application

SECTION 1. PARENT (OR GUARDIAN) INFORMATION List only parents or guardians now living in the household. "Parent One" should be the person who will receive mail. PARENT ONE: Last Sex (M. F) Date of Birth (M/D/Year) Social Security Number Street Address: City County Mailing Address (if different from street address): Apt. Number City Zip Code State County Home Telephone **Emergency Contact Telephone** Work Telephone Name of Employer PARENT TWO (if living in household): Name: Sex (M, F) Date of Birth (M/D/Year) Social Security Number Work Telephone Name of Employer SECTION 2. CHILD INFORMATION If you are applying for more than three children, attach another piece of paper. If you are applying for an unborn child, write "unborn" in the Name blocks and leave Date of Birth and Social Security Number blank. CHILD ONE: Name: First Sex (M, F) Date of Birth (M/D/Year) Social Security Number U.S. Citizen Yes No If No, date of entry into U.S. Relationship to Parent One: Child Stepchild Other Relationship to Parent Two: Child Stepchild Other Does this child have health insurance? Yes No If Yes, name of insurance company Does this child have a medical or developmental condition expected to last more than 12 months? CHILD TWO: First M.I. Sex (M, F) Date of Birth (M/D/Year) Social Security Number U.S. Citizen Yes No If No, date of entry into U.S. Relationship to Parent One: Child Stepchild Child Relationship to Parent Two: Stepchild Other Does this child have health insurance? Yes No If Yes, name of insurance company Does this child have a medical or developmental condition expected to last more than 12 months? Name: CHILD THREE: M.L Sex (M, F) Date of Birth (M/D/Year) Social Security Number U.S. Citizen Yes No If No, date of entry into U.S. Relationship to Parent One: Child Other Stepchild Relationship to Parent Two: Child Stepchild Other Does this child have health insurance? Yes No If Yes, name of insurance company Does this child have a medical or developmental condition expected to last more than 12 months? Yes No



MIGRANT AND SEASONAL FARMWORKER PARTICIPATION
BY COUNTY IN THE WIC PROGRAM
AND THE MIGRANT EDUCATION PROGRAM IN THE
STATE OF FLORIDA

| 100                   |              |                                       | 770                                     | 100            |   | 100         |         |       |  |
|-----------------------|--------------|---------------------------------------|---|----------------|---|-------------|---------|-------|--|
| 201                   | 198          | 23                                    | -                                       | 10             |   | 780         | 147     | 013   | indian river   |
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| 552                   |              | 00                                    |   | 0              | 0                                       | 0           | 0       | 0     | hanklin  |
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| 157                   |              | 378                                   | 76                                      | 303            | 95                                      | 007         |         | 3     | haker  |
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| 7214   | 7061        | 153                                     | 115              | 25U)   | 321                                     | 706  | 135  | 571            | maith       |
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| 962    | 695         |   |                  | 22     |   |      | 4    | Ģ.             | liberty     |
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| 17148  | 15923       |   | 245              | 3043   | ·                                       | 1    | 330  | 1741:          | ₹0°         |
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| 2000   | 1990        | i i                                     | -                | 100    |   | - 1  | 9    | 102,           | et le vetel |
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|        |             |   | 21               | 7      | 0.7                                     | 0    | 0    | 0              | accson      |

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|   |                                       |        |                                       |   |  |                                    |                  | JEM 7-1708   |
|---|---------------------------------------|--------|---------------------------------------|---|--|------------------------------------|------------------|--------------|
|   |                                       |        |                                       | ·                                       |  |                                    |                  | Updaled 2/97 |
|   |                                       |        |                                       |   |  |                                    |                  |              |
|   |                                       |        | 110                                   |   |  |                                    |                  | į            |
|   |                                       |        | Nev .                                 | 3 IFAR Ware S                           | Single Males (25% of family member totals) from 1991-93 IFAR Wang Sinyer | % of family morn                   | Single Males (25 |              |
|   |                                       |        | *****                                 | care providers                          | survey of migrant chill  | Size from Jan 97                   | Avorage Family   |              |
|   |                                       | :-     |                                       |   |  | Education Figure                   | 1995-56 Migrant  |              |
| -                                       | · · · · · · · · · · · · · · · · · · · |        |                                       |   | 3  | Jan 1997 WIC Participation Figures | Jan 1997 WIC 2   | <b>3</b>     |
|   |                                       |        | · · · · · · · · · · · · · · · · · · · |   |  |                                    |                  | !            |
|   | <u> </u><br>                          |        |                                       | *************************************** |  |                                    |                  |              |
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| 1903                                    | 450                                   | 1533   | TAR                                   | 877                                     | N. C.                                |                                    |                  |              |
|   |                                       |        |                                       | O'SE                                    | ICRE   | 863                                | <u>\$42</u> .    | washington   |
|   |                                       |        |                                       |   |  |                                    |                  |              |

# CHILD HEALTH INSURANCE PROGRAM EDUCATION & REGISTRATION (CHIPER)

| WEEK OF:                            |                                    |            |        | LOCA  | LOCATION:             |
|-------------------------------------|------------------------------------|------------|--------|---|-----------------------|
|                                     |                                    |            |        | COUNTY:_                                    | TY:                   |
| Child's Name                        | Address                            | D.O.B. SS# | #      | . Parent(s) Name                            | Comments/Code(s)*     |
|                                     |                                    | -          |        |   |                       |
|                                     |                                    |            |        |   |                       |
|                                     |                                    |            |        |   |                       |
|                                     |                                    |            |        |   |                       |
|                                     |                                    |            |        |   |                       |
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|                                     |                                    |            |        |   |                       |
|                                     |                                    |            |        |   |                       |
|                                     |                                    |            |        |   |                       |
| Codes: A-Eligible<br>B-Not Eligible | C-Insured 1) Medicaid 2) Medi Kids | di Kids    | D-Pare | D-Parent(s) provided information            | G-Refused Application |
|                                     |                                    | ally mass  | F-0-8  | E-Apputation completed<br>E-Onen enrollmant |                       |

### CHILD HEALTH INSURANCE PROGRAM EDUCATION & REGISTRATION CHIPER WEEKLY REPORT

| NAME:                                     | # OF HOURS WORKED: |          |
|---|--------------------|----------|
| DATE:                                     |                    |          |
| <u> </u>                                  |                    | ·        |
| # OF FAMILIES VISITED:                    |                    |          |
| # OF CHILDREN IDENTIFIED:                 |                    |          |
| OF ALL THE CHILDREN IDENTIFIED            |                    |          |
| # ELIGIBLE:                               |                    |          |
| # NOT ELIGIBLE:                           |                    |          |
| # INSURED WHEN INTERVIEWED:               |                    | <u> </u> |
| # OF PARENT(S) PROVIDED INFORMATION:      | . ••               |          |
| # OF APPLICATIONS COMPLETED:              | •.                 |          |
| # OF CHILDREN IDENTIFIED DURING OPEN ENRO | DLLMENT:           |          |
| # OF FAMILIES REFUSED INTERVIEW:          |                    |          |
|   |                    |          |
|   |                    |          |
| Sign: CSW:                                |                    |          |

Supervisor:

RCMA/MHOP2